

AGENDA AND SUPPORTING PAPERS FOR COUNCIL'S SEPTEMBER MEETINGS

TO BE HELD IN THE OFFICES OF THE WEST COAST REGIONAL COUNCIL 388 MAIN SOUTH ROAD, GREYMOUTH

TUESDAY, 10 SEPTEMBER 2019

The programme for the day is:

10.30 a.m:

Resource Management Committee Meeting

On completion of RMC Meeting:

Council Meeting

Public Forum:



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RESOURCE MANAGEMENT COMMITTEE

Notice is hereby given that a meeting of the **RESOURCE MANAGEMENT COMMITTEE** will be held in the Offices of the West Coast Regional Council, 388 Main South Road, Paroa, Greymouth on **Tuesday, 10 September 2019**

N. CLEMENTSON

CHAIRPERSON

M. MEEHAN

Chief Executive Officer

AGENDA NUMBERS	PAGE NUMBERS	BUSIN	<u>IESS</u>
1.		APOLO	OGIES
2.	1 – 3		TES Confirmation of Minutes of Resource Management Committee Meeting – 13 August 2019
3.		PRESE	NTATION
4.		CHAIR	MAN'S REPORT
5.		REPOR 5.1	RTS Planning and Operations Group
	4 – 6 7	5.1.1 5.1.2	Planning and Hydrology Report Reefton Air Quality Summary
		5.2	Consents and Compliance Group
	8 – 11 12 – 17	5.2.1 5.2.2	Consents Monthly Report Compliance & Enforcement Monthly Report
		6.0	GENERAL BUSINESS

MINUTES OF THE MEETING OF THE RESOURCE MANAGEMENT COMMITTEE HELD ON 13 AUGUST 2019, AT THE OFFICES OF THE WEST COAST REGIONAL COUNCIL, 388 MAIN SOUTH ROAD, GREYMOUTH, COMMENCING AT 10.28 A.M.

PRESENT:

N. Clementson (Chairman), A. Robb, P. Ewen, A. Birchfield, P. McDonnell. F. Tumahai

IN ATTENDANCE:

M. Meehan (Chief Executive Officer), R. Mallinson (Corporate Services Manager), H. McKay (Consents & Compliance Manager), H. Mills (Planning, Science & Innovation Manager), R. Beal (Operations Director), J. Horrox (Water Quality Team Leader), T. Jellyman (Minutes Clerk), The Media.

1. APOLOGIES

Moved (Clementson / McDonnell) *That the apologies from Crs Archer, Challenger, & J. Douglas be accepted.*Carried

2. MINUTES

Cr Clementson asked the meeting if there were any changes to the minutes of the previous

Moved (Birchfield / McDonnell) that the minutes of the previous Resource Management Committee meeting dated 9 July 2019, be confirmed as correct.

Carried

Matters Arising

There were no matters arising.

3. PRESENTATION

There was no presentation.

4. CHAIRMAN'S REPORT

There was no Chairman's report.

5. REPORTS

5.1 PLANNING AND OPERATIONS GROUP

5.1.1 PLANNING REPORT & HYRDROLOGY REPORT

- H. Mills introduced J. Horrox to the meeting and stated that J. Horrox will answer questions relating to the State of the Environment Report.
- H. Mills stated that due to the Regional Policy Statement appeal, a one year extension is being sought. He reported that a reconvened hearing for Plan Change 1 will be held in early September.
- H. Mills reported that it is hoped that Gayle Tipper will attend the next Grey Mawhera FMU meeting to discuss the aligning of culture values with freshwater attributes.

- H. Mills reported that the first meeting for the Kawatiri FMU was held on Tuesday night, with the terms of reference discussed along with discussion on appointing a Chair, as well as legislative requirements for the group.
- H. Mills advised that Council's Submission on the Climate Change Response (Zero Carbon) Amendment Bill was lodged on 16 July.
- H. Mills advised that the State of Environment Report (SOE) is produced every three years, but this time all monitoring data is combined into one document to ease of reading. He stated that the report reveals that water quality and natural physical resources in the region are generally good and are in good shape compared to other regions, but there is work to do is other areas. H. Mills explained the report in detail and advised that maps were used to highlight data from each of the sites that are monitored.
- H. Mills reported that three floodwarning alarms were triggered during the reporting period.
- M. Meehan advised that there is alot of data in to this report and some is decades old. He stated that this is a snapshot of what is going on. M. Meehan stated that it is important that the SOE report is looked at holistically. J. Horrox answered questions from Councillors and provided additional information to the meeting. He spoke of timeframes and advised that most sites are monitored monthly. Cr Robb commented that the report is very good and an easy read.
- Cr Birchfield stated that he and Cr Clementson had opposed the Climate Change Response (Zero Carbon) Amendment Bill. Cr Birchfield stated that he does not supports the intent of the Bill, and he does not support Council's submission, as he does not believe that carbon is causing any problem in the atmosphere.

Moved (Robb / Birchfield)

- 1. That the report is received.
- 2. That the Resource Management Committee agree to seek an extension for releasing decisions on submissions to the proposed Regional Coastal Plan, 1 December 2020.

Carried

5.1.3 REEFTON AIR QUALITY SUMMARY

H. Mills spoke to this report and advised that there have been no exceedances of the NES for air quality in Reefton so far this season. He advised that the new Teledyne T640x machine is operational and Council is now receiving telemetry from the site. H. Mills reported that once the machine is validated it will measure PM_{10} for the site and it will also measure $PM_{10.5}$. Cr Ewen asked if there had been any exceedance during the cold snap last week. H. Mills agreed to follow up on this and provide this information to Councillors.

Moved (Ewen / Birchfield) That the report is received.

Carried

52.1 CONSENTS MONTHLY REPORT

H. McKay spoke to this report and advised that four site visits were carried out, 12 non-notified resources consents were granted, and five changes to and reviews of consent conditions were granted during the reporting period.

Moved (Robb / Birchfield) *That the July 2019 report of the Consents Group be received.*

Carried

5.2.2 COMPLIANCE & ENFORCEMENT MONTHLY REPORT

- H. McKay spoke to this report and advised that 52 site visits were carried out during the reporting period. She stated that staff have been kept busy responding to complaints and incidents as well as the regular monitoring programme. H. McKay reported that there were 38 complaints or incidents were received with 13 non-compliances occurring during the reporting period.
- H. McKay reported that one abatement notice was issued during the reporting period.
- H. McKay reported that two mining work programmes were approved during the reporting period and one bond is recommended for release. H. McKay answered questions from Councillor Ewen regarding non-compliances in the forestry industry. H. McKay agreed to provide additional information to Cr Ewen.

Moved (Birchfield / Robb)

- 1. That the August 2019 report of the Compliance Group be received.
- 2. That the bond for RC-10239 BSK & KG Ferguson of \$18,000 is released.

Carried

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There was no general business.

The meeting closed at 10.48 a.m.

Cr Clementson passed on condolences on behalf of the Resource Management Committee to J. Douglas on the sudden passing of her brother.

Chairman	

Date

Prepared for: Resource Management Committee – 10 September 2019

Prepared by: Lillie Sadler – Planning Team Leader

Date: 30 August 2019

Subject: Planning and Hydrology Report

Plan Change 1 Update

The Council's Assessor and the DOC Ecologist have completed their review of the boundaries of the remaining six wetland areas that they had different views on, and have provided their joint report to the Hearing Panel. The reconvened hearing date is set for 16 September. Following this, the Panel will complete their Recommendations on submissions and forward them to Council.

Regional Policy Statement Update

The third mediation session on appeals to the proposed Regional Policy Statement was held from 30 July to 2 August at Shantytown. A fourth session will be held on 1-2 October to finalise matters.

Grey Mawhera FMU

The group had their 11th meeting on 27 August. The group reviewed sites in the Grey FMU where water quality is below national bottom lines or declining, and discussed priorities for improvement. Sediment effects were discussed and case studies were presented. The Group also discussed the potential "Outstanding Water Bodies" in the Grey catchment. The group's next meeting is 24 September.

Kawatiri FMU Update

The Group had their first meeting on 6 August, and reviewed and passed the Terms of Reference. An overview of the planning framework was presented, along with the key issues and current state of the fresh water environment in the Kawatiri FMU. The next meeting will be held on 17 September.

Fresh water Package

The Ministry for the Environment will be undertaking a Roadshow about recently notified national policy direction, and the upcoming fresh water package. Three meetings will be held as follows:

Public meeting 5-8pm 17 September Venue: TBC but probably West Coast

Events Centre (Shantytown)

Council meeting 9-11am 18 September Venue: WCRC Council Chambers

Hui 12 – 3pm 18 September Venue: TBC

New Zealand Biodiversity Strategy Discussion Document

The Department of Conservation released a Discussion Document on 5 August about the development of a new New Zealand Biodiversity Strategy to replace the existing Strategy, which was developed in 2000. The Discussion Document is titled "Te Koiroa O Te Koiroa — Our shared vision for living with nature", and presents a broad picture of the values of nature to New Zealand, and how everyone needs to work together to support the enhancement of our indigenous biodiversity.

Key features outlined in the Document are:

- A Vision for nature in 2070, long term outcomes, and goals for 2025, 2030 and 2050;
- A framework of five key 'shifts':
 - i. getting the governance, roles and responsibilities of organisations right;
 - ii. empowering kaitiakitanga and mātauranga Māori;
 - iii. empowering communities to act;
 - iv. connecting ecosystems from the mountains to the sea;
 - v. and innovating for the future.
- For each Shift, several priority actions are listed.

The national Biodiversity Strategy is not a mandatory document that councils must implement. Going by the Discussion Document, the Strategy will be high level, broad and aspirational about what it wants to achieve for restoring and enhancing indigenous biodiversity throughout New Zealand. However, it is unclear who will implement the priority actions, and to know how it will affect the West Coast Region. As a stand-alone document, the Strategy will not directly affect the Region. However, it will provide guidance for the National Policy Statement on Indigenous Biodiversity (NPSIB) which is prepared under the Resource Management Act (RMA), and which councils must give effect to in their RMA policy statements and plans. The NPSIB is likely to have a considerable impact on the Region. Staff understand that the proposed NPSIB will be released for submissions in the next month.

A draft submission is being prepared on the Biodiversity Strategy Discussion Document, and will be circulated to Councillors for their feedback prior to the closing date for submissions.

National Policy Statement for Highly Productive Land (NPSHPL)

The proposed National Policy Statement for Highly Productive Land (NPSHPL) was released for public consultation on 14 August 2019. Submissions close on 10 October 2019. The purpose of the NPS HPL is to balance the proposed National Policy Statement for Urban Development (NPSUD), to ensure that while there is sufficient residential, industrial and commercial land for urban development, highly productive land is also considered and protected where necessary to ensure agricultural (predominantly arable) production continues. The key points of the proposed NPSHPL are:

- Regional councils are to identify highly productive land in their regions, based on the Land Use Capability (LUC) classification system Categories 1-3. Land within these categories is then assessed against criteria in the NPS for climatic data, size and cohesiveness of land area, transport routes, availability of labour, produce-processing infrastructure and water.
- Where land is identified as being highly productive, areas must be shown on maps and added to regional policy statements within three years of the NPS coming into effect, and in district plans within five years.
- Provision is made that allows the district plans to identify highly productive land before it is identified in the RPS, if the RPS has been recently made operative.
- The NPS recognises that implementation will need to occur differently in different regions. This may result in only certain policies applying to certain regions, whereas those regions with a high level of pressure will need to implement all policies. This recognition is beneficial to the West Coast Region, compared to the Auckland Region, which has 25% of its land (123,717ha) within LUC Categories 1 3, with 558,700 households, expected to grow to 857,300 households by 2048.

Council staff have undertaken a preliminary analysis of whether there are any LUC Category 1-3 soils on the West Coast. The analysis showed that:

- There are no LUC Category 1 or 2 soils on the West Coast. 0.63% (14,694 ha) of West Coast land is LUC Category 3. These areas are in Karamea, near Westport, and in small areas of the Grey Valley.
- It is unlikely that in the foreseeable future the West Coast population is going to increase sufficiently to put pressure on productive land.
- A more thorough analysis needs to be undertaken to assess these areas against the NPS criteria, to determine if they are classed as 'highly productive land".

A draft submission is being prepared on the proposed NPSHPL, and will be circulated to Councillors for their feedback prior to the closing date for submissions.

Minerals and Petroleum Resource Strategy

The Ministry of Business, Innovation and Employment have released a draft Strategy titled: "Responsibly Delivering Value: A Minerals and Petroleum Resource Strategy for Aotearoa New Zealand: 2019-2029." Submissions close 20 September. The draft Strategy considers the current governments intent of 'no more mining' on conservation land, climate change and associated legislation and emissions trading. It intends to identify areas with high mineral value, and looks at how mining can

work within these constraints and continue into the future, taking into account the contribution of mining to the economy and the need to provide minerals for future technological and infrastructure development. The Strategy is not about reviewing the constraints, but is about being innovative to work with them. Staff are assessing whether a submission is needed, and will advise the Council prior to submissions closing.

National Policy Statement for Urban Development

The National Policy Statement for Urban Development (NPSUD) is open for submissions until 10 October. The consultation documents have been analysed. Some of the objectives and policies apply to all urban environments, and some to the major urban centres. An urban environment is defined as: "....an area of land containing, or intended to contain, a concentrated settlement of 10,000 people or more and any associated business land, irrespective of local authority or statistical boundaries." Greymouth, the largest urban area in the West Coast Region has approximately 8,000 residents, therefore the NPSUD does not apply, and a submission is not considered necessary.

Envirolink

Two Envirolink medium advice grants (\$20,000 each) have been approved. One grant is for NIWA freshwater pest plant ecologists to further advise on the feasibility of eradication and alternative control methods for Parrots Feather in the Kongahu Swamp area. This will enable staff to advise the landowners in the Rating District of potential future costs and work needed for eradication or sustained control. Previous advice was sought from NIWA, and was followed with regards to agrichemical spraying and timing of control. However, due to the unique site and the large infestation, eradication has been unsuccessful.

The other grant is for Geological and Nuclear Science (GNS) to investigate the Mawheraiti River, as to whether there is low flow buffering potential through preferentially utilising groundwater abstraction over surface water takes. This forms part of the work to implement the National Policy Statement for Freshwater Management.

Hydrology

There were no flood alarms during the reporting period.

RECOMMENDATION

That the report is received.

Hadley Mills

Planning, Science and Innovation Manager

Prepared for:

Resource Management Committee Meeting – 10 September 2019

Prepared by:

Emma Perrin-Smith, Senior Resource Science Technician

Date: Subject:

29 August 2019
REEFTON AIR QUALITY SUMMARY

There have been no exceedances of the Resource Management (National Environmental Standards for Air Quality) Regulations 2004 for PM_{10} in Reefton so far this year (Figure 1).

The new Teledyne T640x machine is operational and undergoing validation at present. Data presented below is from the older BAM unit.

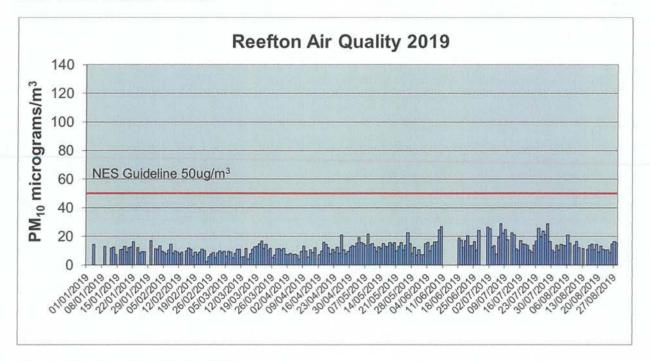


Figure 1. Reefton daily PM₁₀ for 2019.

RECOMMENDATION

That the report is received.

Hadley Mills

Planning, Science and Innovation Manager

Prepared for: Resource Management Committee – 10 September 2019
Prepared by: Karen Glover – Consents and Compliance Administration Officer

Date: 29 August 2019

Subject: CONSENTS MONTHLY REPORT

Six Consents Si	tes Visit were undertaken 30 July to 28 A	ugust 2019
01/08/2019	RC-2019-0063 - Dempster Ltd, Gold mining activities, Goldsborough	To assess the application against the receiving environment.
02/08/2019	RC00323 – OceanaGold (New Zealand) Ltd, Gold mining activities, Reefton	Visited site with Compliance Team Leader and OceanaGold environmental staff to observe the rehabilitation onsite and to discuss and view sites for potential new consents and/or variations.
06/08/2019	RC-2019-0080 – TH Jarman & KE Trought, Sewage discharge, Rotomanu	To inspect soils and ground water levels.
21/08/2019	RC-2019-0075 — Aspiring Exploration Ltd, Gold mining activities, Dunganville	To visit the site with Department of Conservation staff to assess the application.
23/08/2019	Application to be lodged — Amalgamated Mining Ltd, Gold mining activities, Notown	To inspect the site of a potential new application.
26/08/2019	RC-2019-0061 – Aspiring Exploration, Gold mining activities, German Gully	To visit the site with Department of Conservation staff to assess the application.

12 Non-Notified Resource Consents were Granted 30 July to 28 August 2019

CONSENT NO. & HOLDER PURPOSE OF CONSENT

RC-2019-0037 Westland Schist Ltd MacGregor Creek & Waitaha River To disturb the dry bed of MacGregor Creek and the Waitaha River for the purpose of selected stone removal.

RC-2019-0038 New Zealand Transport Agency Ahaura River road bridge replacement To undertake earthworks and vegetation clearance, including in riparian margins, to construct a new road bridge at Ahaura.

To disturb the bed and banks of the Ahaura River and Ahaura Stream, including vegetation removal, erection of structures and scour protection works, associated with the removal of the old bridge and construction of a new bridge.

To temporarily and permanently divert water while constructing the new road bridge, removing the old bridge and relocating channels in the Ahaura River and Ahaura Stream.

The permanent damming and diversion of flood flows as a result of occupying space in the Ahaura River with a new road bridge and embankments.

RC-2019-0038 (Continued) New Zealand Transport Agency Ahaura River road bridge replacement The taking of groundwater as a result of site dewatering associated with the construction of the new road bridge.

To temporarily discharge contaminants (sediment and dewatering water) to land and where it may enter water during the construction of the new road bridge and removal of the old bridge.

To discharge storm water to land and where it may enter water and to water from the completed road bridge.

To discharge contaminated soil (arsenic) to land where it will be buried in the new road corridor.

RC-2019-0064
Grey District Council &
Department of Conservation
Blackball (access road to Pike 29
Track)

To undertake earthworks and vegetation clearance including on slopes greater than 25 degrees associated with the upgrade of Roa and Croesus Roads, Blackball.

To disturb the bed and banks of waterbodies when extending and replacing culverts associated with the upgrade of Roa and Croesus Roads, Blackball.

To discharge clean fill to land associated with the upgrade of Roa and Croesus Roads, Blackball.

RC-2019-0066 West Coast (Dairy) Ltd Shingle Creek, Maruia To take and use groundwater for irrigation from Shingle Creek, Maruia.

RC-2019-0076 BT Mining Ltd Stockton Mine To disturb the bed of Fly Creek to install a weir structure, McCabes Block, Stockton Mine.

RC-2019-0077 Hardite Ltd Manakaiaua River, South Westland To disturb the dry bed of the Manakaiaua River for the purpose of extracting gravel.

RC-2019-0079
Rosco Contractors Ltd
Grey River near the confluence
with Ford Creek

To disturb the dry bed of the Grey River for the purpose of removing gravel.

RC-2019-0080 TH Jarman & KE Trought Station Road, Rotomanu To discharge onsite sewage wastewater from a domestic dwelling to land at 180 Station Road, Rotomanu.

RC-2019-0081 Department of Conservation Rough River, Karangarua To disturb the dry bed of Rough Creek, Karangarua for the purpose of removing gravel.

RC-2019-0087

Holcim (New Zealand) Ltd Cape Foulwind Cement Works To discharge contaminants (asbestos and hydrocarbons) to land where it may enter water as a result of demolition and rehabilitation works, Cape Foulwind, Westport.

To discharge contaminants to water from asbestos removal areas,

Cape Foulwind, Westport.

RC-2019-0090 Geotech Ltd Charleston To undertake earthworks at Charleston associated with quarrying

and associated activities.

RC-2019-0091

Department of Conservation

Truman Track

To undertake earthworks within 50 metres of the Coastal Marine

Area, Truman Track, Te Miko.

To deposit natural material in the Coastal Marine Area associated

with track clearance works, Truman Track, Te Miko.

Six Changes to and Reviews of Consent Conditions were Granted 30 July to 28 August 2019

CONSENT NO. & HOLDER PURPOSE OF CHANGE/REVIEW

RC95020-V3

Westland District Council Kumara Landfill

Numara Lanum

To alter the monitoring frequency, Kumara Landfill

RC10256-V6 BT Mining Ltd Stockton Mine To add a new surface water monitoring location and alter the frequency/duration of existing monitoring, McCabes Block,

Stockton Mine.

RC13009-V1 Pac Rim Mining Ltd Larry River To allow gold mining activities to occur on additional areas, Larry

River.

RC-2014-0192-V1 DA & RD Waghorn

Ikamatua

To include the full mining permit area for gold mining, Ikamatua

RC-2017-0092-V1

Fitzherbert Investments Ltd

Arthurstown

Increase disturbed gold mining area and bond, Arthurstown.

RC95020-V3

Westland District Council

Kumara Landfill

To alter the monitoring frequency, Kumara Landfill

WS-2017-954-V1

PJ Cox

Taramakau River

To change the whitebait stand design, Taramakau River.

One Limited Notified and no Notified Resource Consents were granted 30 July to 28 August 2019

CONSENT NO. & HOLDER

PURPOSE OF CONSENT

RC-2018-0057 MV Neumann Hector to Mokihinui To disturb the Coastal Marine Area within Minerals Permit (MP) 52158 for the purpose of black sand gold mining, between Hector and Mokihinui.

To take sand within MP 52158 for the purpose of black sand gold mining, between Hector and Mokihinui.

To deposit sand/tailings to the Coastal Marine Area within MP 52158 associated with black sand gold mining activities, between Hector and Mokihinui.

Public Enquiries

52 written public enquiries were responded to during the reporting period. 45 (87%) were answered on the same day, and the remaining 7 (13%) within the next ten days.

Other matters

BT Mining Ltd was granted extensions to the lapsing periods for RC11237 and RC12073. These consents relate to activities for the Lower St Pat's Reservoir Water Treatment Scheme and the Lower St Pat's Quarry, Stockton Plateau. The lapsing periods were extending for a further seven years to February 2026 and June 2026 respectively.

RECOMMENDATION

That the September 2019 report of the Consents Group be received.

Heather McKay

Consents & Compliance Manager

Prepared for: Resource Management Committee – 10 September 2019
Prepared by: Heather McKay – Consents & Compliance Manager

Date: 29 August 2019

Subject: COMPLIANCE & ENFORCEMENT MONTHLY REPORT

Site Visits

A total of 152 site visits were undertaken during the reporting period, which consisted of:

Activity	Number of Visits
Resource consent monitoring	66
Mining compliance & bond release	66
Complaints	20
Dairy farm	0

• A total of 17 complaints and incidents were recorded.

Non-Compliances

Note: These are the activities that have been assessed as non-compliant during the reporting period.

A total of four non-compliances occurred during the reporting period.

Activity	Description	Location	Action/Outcome	INC/Comp
Discharge to water	Complaint that Waimea Creek was discoloured with sediment.	Waimea Creek	The area was investigated and established that the sediment was from a gold mining discharge. Samples obtained during the inspection have been analysed and show that the discharge breached the consent conditions. An infringement notice has been issued.	Complaint
Discharge to water	Council staff saw that Waimea Creek was discoloured with sediment.	Waimea Creek	The area was investigated and established that the sediment was from a gold mining operation where the miner was discharging sediment laden water without first having the discharge go through a settling pond system. The discharge was into Austrians Creek then into Waimea Creek. An infringement notice has been issued and also an abatement notice to cease the discharge.	Incident

Activity	Description	Location	Action/Outcome	INC/Comp
Discharge to water	A compliance inspection was undertaken at a gold mining operation. On site it was established that an unauthorised discharge of sediment laden water was occurring. Sediment laden water discharged from the site had significantly discoloured the receiving waterbody. It was also established that the miners two hectare area authorised to be disturbed by mining had been exceeded.	Goldsborough	An infringement notice has been issued to the miner for the unconsented discharge. Two abatement notices have been issued. One notice is to cease the unauthorised discharge. The second notice is to undertake rehabilitation of areas disturbed by mining to bring them back into compliance with consent conditions.	Incident
Gravel Extraction	A compliance inspection was undertaken at a gravel extraction site at Bullock Creek.	Bullock Creek South Westland	Follow up enquiries established that one of the consent holders for those extraction areas had not supplied their gravel volume returns which is a technical breach of their consent conditions. Returns will be required to be submitted.	Incident

Other Complaints/Incidents

Note: These are the other complaints/incidents assessed during the reporting period whereby the activity was not found to be non-compliant or compliance is not yet established at the time of reporting.

Activity	Description	Location	Action/Outcome	INC/Comp
Discharge to water	Complaint regarding the discharge of tannin coloured water from a factory.	Gladstone	The site was investigated and established that the discharge complied with the operations resource consent conditions.	Complaint
Gravel Extraction	Complaint regarding the method and location of the gravel extraction.	Taramakau River	The site was investigated and established that the extraction complied with resource consent conditions.	Complaint
Earthworks	Complaint regarding a person undertaking earthworks to raise the height of their section. Complainant was concerned that it may cause stormwater issues to their property.	Okarito	The site was investigated and established that the earthworks complied with the regional rules.	Complaint
Discharge to water	Complaint that a creek was discoloured with sediment.	Notown	The site was investigated and established that it was caused by adverse weather.	Complaint

Activity	Description	Location	Action/Outcome	INC/Comp
Discharge to land	Complaint received that above ground plastic tanks used to hold septic waste water could potentially discharge to ground.	Omoto	The site was investigated and established that the tanks were being used to hold the waste water and are suctioned out when required. There was no visible discharge from the holding tanks.	Complaint
Log removal from a riverbed	The complainant alleges that a person who holds a resource consent to extract logs from the bed of a river is causing erosion and is also blocking the mouth of the river with debris.	Mahitahi River South Westland	The site was investigated and established that the log removal operation is compliant with resource consent conditions. There has been substantial erosion and loss of native forest post flood events which would also include the March event. There are significant areas of erosion at the river mouth itself a long distance downstream of the log removal consented area.	Complaint
Driftwood removal	Complaint received that persons are operating within the CMA cutting up and removing driftwood from the beach.	Fairdown Beach Westport	The complainant was advised that the removal of driftwood is a permitted activity.	Complaint
Discharge to water	Complaint received that the New River was discoloured with sediment.	Marsden	The site was investigated and established that the river was slightly discoloured. The upstream had cleared so it was of a short duration and the source was unable to be located.	Complaint
Earthworks	Complaint received that earth was being dumped onto a property which may cause discharges onto the neighbouring property.	Taylorville	The site was investigated and established that no breach of the regional rules had occurred.	Complaint
Stormwater	Complaint received that a fence currently under construction may cause stormwater to pond on the neighbour's property as concrete nib wall will restrict the stormwater from draining away.	Punakaiki	The site was visited and parties spoken to about making adjustments to the nib wall to avoid any future complaints. The builder is to place pipes in the nib wall to allow water to pass through.	Complaint
Flood protection work	Complaint regarding consented flood protection work causing erosion of a downstream property.	Bullock Creek South Westland	The site has been investigated. The Council is seeking further engineering advice on the matter.	Complaint

Activity	Description	Location	Action/Outcome	INC/Comp
Diesel Discharge	A contractor reported that a diesel tank located in the boiler house at the new Greymouth Hospital build has overflowed and discharged from the boiler house into the towns waste water sewerage line.	Greymouth	The contractor has intercepted the diesel in the sewer line at a nearby pump station which has prevented the diesel from making its way to the Johnson Street WWTP. The diesel has been contained in the pumping station well. The diesel is being suctioned out and mitigation action underway. The matter is still under investigation.	Incident
Discharge to air	Complaint received that a person is burning plastic at an industrial premises.	Hokitika	The site was investigated and established that the person was burning cardboard and other materials. There was no breach of the rules.	Complaint

Update on Previously Reported Ongoing Complaints/Incidents

Forestry	A compliance inspection was undertaken at a forestry operation	Rutherglen Road	On site it was found that slash and debris had been left in the bed of a waterbody which is a breach of the National Environmental Standards for Forestry Plantation. A formal warning has now been issued.	Incident
Forestry	A complaint was received that a creek was discoloured with sediment.	Chesterfield	The site was investigated and found that a forestry operation had caused the discharge of sediment into the creek. A formal warning has now been issued.	Complaint
Discharge to land	A complaint was received that dairy cows were being stood off in the vicinity of a river.	Little Wanganui	The site has been investigated and established a breach of the regional rules. An infringement has now been issued for the discharge of dairy effluent from a standoff pad.	Complaint
Riparian Margin clearance	Complaint received about riparian margin clearance	Haast	This site has now been inspected and established that there has been no breach of the regional rules.	Complaint
Earthworks	Complaint received about dumping of earth onto the Haast riverbed	Haast	The contractor has been contacted and advised to stop dumping spoil on the river bed. The contractor is in the process of removing the material from the riverbed. A formal warning has now been issued for the unconsented discharge onto the riverbed.	Complaint

Gold Mining	A compliance inspection was undertaken at a gold mining operation and established that the miner had discharged sediment laden water in breach of resource consent conditions.	Kaniere	Water had been pumped from the mining pit into the bush without first passing through a settling pond system for treatment. An abatement notice has now been issued to cease the unauthorised discharge. A formal warning has also been issued as the discharge did not enter a waterbody.	Incident
Gravel Extraction (July Report)	A compliance inspection was undertaken on the Grey River upstream of the Cobden bridge. It was observed that recent extraction had been undertaken and the river bed was left unremediated.	Grey River	Enquiries established which contractor was responsible and they have been required to remediate the river bed by filling in holes and battering the slopes as required by their resource consent conditions. An infringement notice has now been issued for the unauthorised disturbance of the riverbed.	Incident

Formal Enforcement Action

Formal Warning: There were four formal warnings issued during the reporting period.

Activity	Location
Forestry – discharging slash, earth and materials into a waterbody.	Rutherglen
Forestry – discharging sediment into a waterbody.	Chesterfield
Gold Mining – discharge of sediment laden water	Kaniere
Earthworks- discharging earth/overburden onto a riverbed.	Haast

<u>Infringement Notices:</u> There were five infringement notices issued during the reporting period.

Activity	Location
Gold Mining: A notice was issued for the discharge of sediment laden water.	Goldsborough
Gold Mining: A notice was issued for the discharge of sediment laden water.	Waimea
Gold Mining: A notice was issued for the discharge of sediment laden water.	Goldsborough
Gravel Extraction: Unauthorised disturbance of the riverbed.	Greymouth
Dairy Farming: Unauthorised discharge of dairy effluent from a standoff pad	Little Wanganui

<u>Abatement Notices:</u> There were four abatement notices issued during the reporting period.

Activity	Location
Gold Mining: one notice to cease the discharge of sediment laden water. A second notice to the same operator to undertake rehabilitation work.	Goldsborough
Gold Mining: cease the discharge of sediment laden water.	Goldsborough
Gold Mining: cease the discharge of sediment laden water.	Kaniere

The Council received the following 5 work programmes during the reporting period. All of the work programmes have been approved.

Date	Mining Authorisation	Holder	Location	Approved
05/08/2019	RC08033	PJ Fitzgerald	Turiwhate	Yes
14/08/2019	RC12212	Rothera, Marshall, Craw & Craw	Camerons	Yes
16/08/2019	RC-2016-0109	BBC Excavation Limited	Waimangaroa	Yes
26/08/2019	RC-2018-0103	Tomlinson Brothers Mining Ltd	Atarau	Yes
26/08/2019	RC10273	Blacktopp Mining Limited	Marsden	Yes

Three bonds were received during the reporting period

Date	Mining Authorisation	Holder	Location	Amount
25/07/2019	RC-2017-0067	Whyte Gold Limited	Marsden	\$20,000
25/07/2019	RC-2017-0036	Whyte Gold Limited	Marsden	\$30,000
06/08/2019	RC-2018-0092	Elect Mining Limited	Chesterfield	\$12,000

Four bonds are recommended for release

Mining Authorisation	Holder	Location	Amount	Reason For Release
RC13056	Kaniere Mining Ltd	Tuckers Flat	\$6,000	Mining has concluded. The rehabilitation has been completed.
RC-2016—0113	D Lucas	Greenstone	\$2,000	Mining has concluded. The rehabilitation has been completed.
RC12240	Kowai Groundhaul Company Ltd	Slab Hut Reefton	\$6,000	Mining has concluded. The rehabilitation has been completed.
RC09053	Westco Lagan Ltd	Ruatapu	\$13,000	Mining has concluded. The rehabilitation has been completed.

RECOMMENDATIONS

- 1. That the September 2019 report of the Compliance Group be received.
- 2. That the bonds for RC13056 Kaniere Mining Limited of \$6,000, RC-2016-0113 D Lucas of \$2,000, RC12240 Kowai Groundhaul Company Limited for \$6,000 and RC09053 Westco Lagan Limited of \$13,000 are released.

Heather McKay

Consents and Compliance Manager

COUNCIL MEETING

Notice is hereby given that an **ORDINARY MEETING** of the West Coast Regional Council will be held in the Offices of the West Coast Regional Council, 388 Main South Road, Greymouth on

Tuesday, 10 September 2019 commencing on completion of the Resource Management Committee Meeting

A.J. ROBB CHAIRPERSON M. MEEHAN
CHIEF EXECUTIVE OFFICER

AGENDA NUMBERS	PAGE NUMBERS		BUSINESS
1.		APOLO	GIES
2.			C FORUM nta (via telephone) — Mokihinui Catchment
3.		MINUT	ES
	1 – 7	3.1	Minutes of Council Meeting 13 August 2019
4.	8 – 14	REPOR ³	TS Engineering Operations Report
	15	4.2	Corporate Services Manager's Monthly Report
	16 – 22	4.3	Submission on the Draft Productivity Commission Report on Local Government Funding and Finance.
5.	23	CHAIRN	MAN'S REPORT
6.	24	CHIEF E	EXECUTIVE'S REPORT
7.		GENER/	AL BUSINESS

MINUTES OF THE MEETING OF THE COUNCIL HELD ON 13 AUGUST 2019, AT THE OFFICES OF THE WEST COAST REGIONAL COUNCIL, 388 MAIN SOUTH ROAD, GREYMOUTH, COMMENCING AT 10.48 A.M.

PRESENT:

A. Robb (Chairman), N. Clementson, P. Ewen, A. Birchfield, P. McDonnell

IN ATTENDANCE:

M. Meehan (Chief Executive Officer), R. Mallinson (Corporate Services Manager), H. McKay (Consents & Compliance Manager), H. Mills (Planning, Science & Innovation Manager), R. Beal (Operations Director), N. Costley (Strategy & Communications Manager), T. Jellyman (Minutes Clerk).

1. APOLOGY:

Moved (Robb / Clementson) That the apologies from Crs Challenger and Archer be accepted.

Carried

2. PUBLIC FORUM

There was no public forum.

3.1 CONFIRMATION OF MINUTES

The Chairman asked the meeting if there were any changes to the minutes of the previous meeting. There were no changes requested.

Moved (Clementson / Birchfield) that the minutes of the Council meeting dated 9 July 2019, be confirmed as correct, with the amendment made as noted below.

Carried

Matters arising

H. McKay drew attention to an error on page 4, in the general business section where the second lines states "H. Mills advised", this should read "H. McKay advised".

Cr Ewen asked R. Mallinson if the Catastrophe Fund has been liquidated for the Franz issue. R. Mallinson confirmed that this has happened.

3.1.1 CONFIRMATION OF MINUTES OF SPECIAL COUNCIL MEETING 19 JULY 2019

The Chairman asked the meeting if there were any changes to the minutes of the previous meeting. There were no changes requested.

Moved (Birchfield / Ewen) that the minutes of the Special Council meeting dated 19 July 2019, be confirmed as correct.

Carried

Matters arising

There were no matters arising.

REPORTS:

4.1 OPERATIONS REPORT

R. Beal spoke to his report and advised a meeting of the Karamea Rating District committee was held on 30 July. He stated that the stopbank upgrade was discussed at this meeting and it was agreed that an information sheet would be mailed out to the rating district. R. Beal advised that Council engineers have investigated a different alignment for the stopbank which would prevent the need to remove the rata trees but to change the alignment would require 1.1km of new wall as opposed to upgrading the existing wall. He advised this would make for a big change in costs with the budgeted cost being \$400,000 to an new estimate of \$1.1M. The engineers have advised that a new alignment would reduce the waterway in a flood and this would place more pressure on the south bank. R. Beal stated that Engineers do not support the new alignment option.

R. Beal reported that a meeting with the Lower Waiho rating district was held last week, and it was agreed that the Milton & Others Stopbank will be completed as per the design (2 metre thick rock work). He advised that there was extensive discussion on extending the wall downstream and raising the wall between Rata Knoll and Canavans Knob as two pieces of separate work once the rebuild has finished.

R. Beal stated that the cost of the rebuild is between \$2.4 and \$2.5M. He advised that a new source of rock is being investigated, contractors have retrieved around 40,000 tonnes of rock from the river but they are now struggling to retrieve rock from the river.

Cr McDonnell asked for an update on insurance. R. Mallinson advised that he met with the assessor on site, and he is optimistic that the insurance recovery will be on the full declared value of the assets that make up the Lower Waiho infrastructure. He stated that best case scenario would be little or no borrowing required by the community. M. Meehan confirmed that the community has always been aware that the costs will fall onto the community. Cr Birchfield stated that it would be good to have the wall connected to Canavans Knob. R. Beal advised that design and costings will be presented to the rating district at their next meeting.

R. Beal reported that there has been a change to the width of the crest of stopbank for the Heliport upgrade for the Franz Josef rating district at the request of the rating district committee.

R. Beal introduced Matt Gardner from LandRiverSea Consulting to the meeting to present his report on the Waiho River. R. Beal spoke to the summary in M. Gardner's report and stated that there has been 3.3 million cubic metres of sediment has entered the river system since 2016. Aggradation down in the vicinity of the Waiho Loop has been seen since the 1980's and it is becoming more likely that a permanent avulsion will take place into the Tartare River in the future.

M. Gardner spoke to his PowerPoint presentation. He stated LiDAR was flown in 2016 and again in 2019. M. Gardner spoke of the work he has carried out in analysing the changes in bed levels which have occurred between 2016 and 2019. M. Gardner spoke of changes in weather patterns, historic behaviour of the river, river training, erosion, risk, and what can be expected to happen in the future. M. Gardner answered questions from Councillors. Extensive discussion took place.

Moved (Ewen / Birchfield) That the report is received.

Carried

4.1.1 COBDEN SEA EROSION REPORT

M. Meehan spoke to his report and drew attention to the letter from Grey District Council (GDC) which is attached to his report. M. Meehan advised that Council commissioned a NIWA report in May 2017 and provided engineering feedback on the wall that GDC constructed to protect an old landfill in this area.

M. Meehan advised that the NIWA report recommends relocating the carpark and consulting with the community about what they want. M. Meehan stated that main risk is from coastal erosion in this area is to GDC assets, such as the landfill, Jellyman Park and the carpark area. M. Meehan advised that he is not aware of any properties having water through them but there may have been some overtopping into backyards. M. Meehan stated that GDC is asking Council to look at consulting on a potential rating district that would then protect their assets and would provide protection for some properties in lower Cobden. Cr Birchfield stated that the fundamental issue, as stated in the NIWA report, is that the carpark and associated infrastructure have been located too close to the active shoreline. Cr Birchfield stated that the carpark needs to be pushed back from the sea, and he feels that Council should not be involved in

spending money on this. Cr Ewen agreed with Cr Birchfield, but expressed concern with the costs ratepayers could be facing to do further work in this area. M. Meehan advised that the properties that already derive some benefit from work in this area are already paying into the Grey Floodwall Rating District, and the clear benefit from any works in this area is on GDC assets. M. Meehan advised that there is nothing stopping GDC from proceeding with work, and going with the recommendations contained in the NIWA report, and this would not require a rating district.

Moved (Robb / Birchfield)

- 1. That the report is received.
- 2. That staff organise a meeting with a delegation from Grey District Council and the Councillors from the Regional Council who represent the Grey constituency to discuss the issues.

Carried

4.1.2 HOKITIKA COASTAL EROSION

R. Beal spoke to his report and advised that Ian Goss from BECA was engaged to provide advice. He stated that the recommendations from this report are to use large armour grade protection rock, and incorporate geo fabric. Cr Ewen stated that a resolution has already been acted on, seconded and passed, he asked if this is to be rescinded or acted upon, and now there is a new recommendation on the same topic. Cr Ewen spoke of the recommendation to spend \$250,000 for temporary protection. The Chairman stated that this is new advice and is a better course of action, and it would be wise for Council to look at this new advice and make another decision. R. Mallinson advised that with regard to Standing Orders, the Special Meeting on 19 July agreed to take a particular course of action, and a resolution would be required to amend the previous decision. R. Beal advised that the cost would be \$260,000 and is still within the original recommendation's budget. B. Russ advised that the \$260,000 will cover from Hampden to Tudor Street, but if further work is wanted from the seawall to Tudor Street this would be at a cost of \$360,000. Cr McDonnell asked if this would still be classed as a temporary solution. B. Russ confirmed this would be temporary. Cr McDonnell stated that six weeks ago the drop down off the end of Hampden Street was around 2 metres, but a few days ago the drop down was only about 2 feet. He asked B. Russ if this would suggest that the area is now building up again. B. Russ stated that a large slug of gravel near the mouth of the Hokitika River is now starting to migrate towards the north. He advised that following recent storms gravel has built up north of the seawall. M. Meehan advised that the BECA Report is based on good engineering advice and there is risk to properties in the area. Extensive discussion took place. Cr Ewen expressed concern about costs escalating and he would like to see the work go ahead sooner rather than later. Cr McDonnell stated that he would like the whole rating district to be looked at again as he feels that Council is going beyond what the original scope of the seawall was, which is to protect the CBD, which the whole town benefits from. Cr McDonnell acknowledged that Revell Street properties pay a higher amount for the groynes but he feels that those who live near the racecourse of Alpine Views also benefit from the CBD being protected but they don't necessarily benefit Revell Street individual properties being protected.

Moved (Birchfield / Ewen)

- 1. That the report is received.
- 2. That the resolution from the Special Meeting held on 19 July 2019 be amended, to \$260,000 following the BECA recommendations in the attached report.

Carried

4.1.3 INVESTIGATION INTO THE BENEFIT OF PUTTING A CUT THROUGH THE WAIHO LOOP

R. Beal spoke to his report and advised that LandRiverSea was commissioned to ascertain what benefit a cut through the Waiho Loop might provide to the community. Matt Gardner from LandRiverSea spoke to the report. M. Gardner advised that he used a fixed bed model and does not allow for movement of the riverbed during a flood event. He explained the location of where the cut could be made and advised that this would be a 50 metre wide cut through the narrowest part. M. Gardner explained the process,

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he gave a history of previous attempts to control the river, and he spoke of the likely conclusions. M. Gardner stated that the Waiho River is very powerful and even during a small fresh there are boulders the size of a small truck coming down the river. He stated this is a wild river, and would not be controlled through a channel, and the river does what it wants to do. M. Gardner explained modelling calculations and stated that if 370,000 cubic metres of materials were removed the cost would be around \$3.7M. M. Gardner explained the modelling and advised that based on current bed levels, this could speed up an avulsion into the Tartare River, it will not work its way back up to the bridge. It is likely to lead to rapid bed degradation and this could undermine existing stopbanks and put the stopbanks at risk. He stated that for the costs involved this is not value for money.

Moved (Clementson / Ewen)

- 1. That the report is received.
- 2. That no further work be undertaken.

Carried

4.2 VARIATION 6 TO THE WEST COAST REGIONAL LAND TRANSPORT PLAN 2015 – 21

The Chairman welcomed Steve Higgs from NZTA to the meeting. N. Costley spoke to this report and advised that the report was brought to the July Council meeting but was deferred to this meeting in order for further information to be gathered. N. Costley advised that S. Higgs will update the meeting on what is happening with the Speed Management Review and potential impacts for the West Coast. S. Higgs advised that this variation that has been put to the Regional Transport Committee (RTC) and is one of a number of variations that are being put to all RTC's around the country. He stated this is part of the Speed Management Programme that the NZTA Board is keen to get underway. S. Higgs tabled additional documents and spoke extensively of the Safe Network Programme which includes safe roads and roadsides, safe and appropriate speeds and safe level crossings. S. Higgs advised that work is yet to start on the variation, this is being rolled out nationally and they are targeting the top 10% parts of the network nationally. He stated that the priority regions are Auckland, Waikato and Canterbury. S. Higgs stated that this is a three year programme with Year 3 including the West Coast, Top of the South, Gisborne, Hawkes Bay, Taranaki, Wellington and Southland. He outlined the process this will follow and advised that the cost of the West Coast SH Speed Management Guide Implementation is likely to be \$1.45M. S. Higgs acknowledged the media coverage this matter has received and advised that the reason why the variation is being asked for is that NZTA is not able to do this out of its normal operation budge due to the size of this work. He stated that additional funding would need to come out of the National Land Transport Plan and would also impact on the Regional Land Transport Plan and this is the reason for the variation. Extensive discussion took place with S. Higgs answering questions from Councillors. Cr Birchfield stated that he is suspicious of the speed restrictions and the impacts this could have on the West Coast. Cr Ewen stated that there is no public transport on the West Coast and he feels that the best management plan is for people to stick to the signage. Cr Ewen stated NZTA's goal of a safe road system free from death and serious injury is mission impossible and is unattainable, but a safer road system that may reduce injuries and death. Cr Ewen spoke of accidents that had happened on the West Coast that were not speed related. Cr Ewen stated that he does not support the 80 km per hour speed reduction. S. Higgs answered questions related to MegaMaps, and spoke of the importance of obtaining local information.

The Chairman advised that the RTC passed the recommendations unanimously at their recent meeting, and part of the process is to gather information and to make recommendations. He stated if this is not done, how can Council make an informed decision. S. Higgs spoke of driver behaviour and speed, he advised that funding is going into this area. Extensive discussion took place on what could happen if Council rejects the variation. N. Costley explained the likely scenario if this did happen. Extensive discussion took place and the three motions were put.

Moved (Robb / Clementson)

- 1. That Council approves the variation to the Regional Land Transport Plan 2015 -21 for the inclusion of a West Coast State Highway Speed Management Guide Implementation;
- 2. That Council agrees to vary the Regional Land Transport Plan by adding the above proposed activity to Table 9 "Activities included in the West Coast Regional Land Transport Plan by adding the above

proposed activity to Table 9 "Activities included in the West Coast Regional Land Transport Plan" in the RLTP.

3. That Council submits the variation to the West Coast Regional Land Transport Plan 2015 – 21 to the New Zealand Transport Agency.

Against – Crs Birchfield & Ewen Carried

4.3 CORPORATE SERVICES MANAGER'S MONTHLY REPORT

R. Mallinson tabled a replacement first page of his report, as there was an error with the Milton & Others Stopbank capitalization. R. Mallinson reported that the interim deficit for the full 12 months is \$1.245M. R. Mallinson advised that further work is required in the quarry rock inventory and infrastructure revaluations areas before the final financial result for the year is confirmed. R. Mallinson advised that the contributors to the deficit are the investment income which is \$225,000 below budget for the year. R. Mallinson reported that the investment portfolio continued its strong rebound in June with gains of \$222,000, the VCS surplus was substantially less than budgeted and there is net general funded activities negative budget variances of just under \$1M. R. Mallinson stated that major contributors in that area were much lower than budgeted cost recovery in the Consents & Compliance area, also a demand on expenditure in the River, Drainage & Coastal protection activity area, which continues to be great. R. Mallinson stated that Council has spent \$1,060,000 on the Milton & Others Stopbank rebuild at Lower Waiho to 30 June and this is being treated as a capital cost.

R. Mallinson advised that discussions on the Milton & Others Stopbank rebuild are continuing with Council's insurers. He stated that he is optimistic about the recovery Council is likely to obtain from insurers following this event, and it is likely that Council will see this money soon, which should be just under \$0.5M.

R. Mallinson advised that he borrowed \$1.5M last week from the Local Government Funding Agency to cover cash flow on the Milton & Others Stopbank rebuild. He advised that the interest rate is 1,45% on this borrowing. M. Meehan stated that staff are working hard to turn around the financial result in the resource management area. He stated that there are a number of contributing factors including new staff, a significant downturn in consent applications. M. Meehan stated that Councils are in the middle of the biggest resource management reforms in the last 20 years, and staff are going to get loaded with more. M. Meehan stated that there is no ability to recover from government, or anyone else, other than ratepayers. He stated that the amount of National Policy Statements, National Environmental Standards, changes to the Resource Management Act and others matters coming through all have an impact. Cr McDonnell asked R. Beal if there were any more funds coming from VCS. R. Beal confirmed that this is the final total for VCS for the year. Cr McDonnell spoke of the \$177,000 over budget for civil defence and natural hazards. R. Mallinson advised that a lot of the over spend in this area relates to the March weather event. M. Meehan advised that the West Coast is at a disadvantage to other places in resourcing a team that covers our region. He stated that the TAG report will cover this area. M. Meehan explained civil defence staffing to the meeting, and advised that the March event revealed gaps that Council is working on such as welfare, where there is considerable work required after the event. It was noted that there have been some significant civil defence events over the past year or so.

Cr Ewen asked R. Mallinson for further information on the 226% increase in Other, R. Mallinson stated that he would provide further information to Councillors on this.

Moved (Ewen / Birchfield) That the report is received.

Carried

4.3.1 SETTING OF RATES FOR 2019 / 20

R. Mallinson spoke to this report and advised that this is an important step in the legal for setting the rates. He stated that the Annual Plan for 2019 / 20 declared Council's rating intention and it is a requirement for Council pursuant to the Local Government Rating Act to pass these resolutions.

Moved (Clementson / McDonnell)

That Council adopt the attached proposed rates strike and penalty setting resolutions numbered:

- 1. Setting of various rates as per 1 (a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m), (n), (o), (p), (q), (r), (s), (t), (u), (v), (w), (x), (y), (z), (aa), (bb), (cc), (dd), (ee), (ff), (gg), (hh), (ii) pursuant to section 23 (1) and (2) of the Local Government (Rating) Act 2002.
- 2. Adopting due dates for payment of 20 October 2019 and 20 April 2020 as per 2 and pursuant to section 24 of the Local Government (Rating) Act 2002.
- 3. Setting Penalties as per 3 pursuant to section 57 of the Local Government (Rating) Act 2002.

Carried

4.4 LEAVE OF ABSENCE – 10 SEPTEMBER COUNCIL MEETING

Cr Clementson spoke to this report and took it as read.

Moved (Ewen / Birchfield)

That Council grants Cr Clementson a Leave of Absence from attending the 10 September 2019 scheduled Council meeting.

Carried

5.0 CHAIRMANS REPORT

The Chairman spoke to his report and took it as read. He offered to answer questions from Councillors.

Moved (Robb / Birchfield) that this report is received.

Carried

6.0 TWELVE MONTH REVIEW – 1 JULY 2018 – 30 JUNE 2019

M. Meehan spoke to this report. He advised that the partial achieved target, which is in progress, and relates to dairy farm visits and new staff coming on board. M. Meehan stated that the flood warning target was not achieved due to matters out of Council control such as power outages and the sensor device on the Waiho River bridge being washed away in the flood. M. Meehan stated that staff have performed well in view of all of the other work that is going on.

Moved (Birchfield / Clementson) that this report is received.

Carried

6.1 CHIEF EXECUTIVE'S REPORT

M. Meehan spoke to his report. He advised that the most of the focus from the Regional Chief Executives Forum and the Chief Executives Environmental Forum was about biodiversity as DoC are consulting on a Biodiversity strategy, changes to the RMA which are due to be announced, the NES for farming. M. Meehan advised that these changes are the most that have been seen in the past 20 years.

M. Meehan stated that MfE staff were here on Friday to progress matters relating to landfills and Hector. M. Meehan advised asked Councillors wished to proceed with the Council meeting scheduled for 8 October, in view of the close proximity to the elections. Cr Ewen commented that this election is no different to others and the October council meeting has always been held in the past. It was agreed that the October Council would proceed.

Cr Clementson asked M. Meehan for an update on the Buller Plateau meeting. M. Meehan responded that what was done between 2013 and 2016 is being looked at and he is hopeful that multiple hearings and appeals to the Environment Court can be avoided. M. Meehan stated that this is a work in progress.

Carried

GENERAL BUSINESS

Cr Ewen stated that he is seeking clarification and reassurance that this Council, as recently mentioned in the media, would not circumvent Official Information Act requests. M. Meehan advised that he is aware of the comments that have been made, he stated that the legislation is clear, there is guidance on the Ombudsman's website, and this is what Council complies with. The Chairman stated that this is not a process that Councillors are involved with.

The me	eeting closed at 12.54 p.m.
	Chairman
	Date

Prepared for: Council Meeting – 10 September 2019

Prepared by: Paulette Birchfield – Engineer, Brendon Russ - Engineer

Date: 3 September 2019

Subject: ENGINEERING OPERATIONS REPORT

WORKS COMPLETED AND WORKS TENDERED FOR

Mokihinui Rating District

The heavy seas on 2 August damaged both the sacrificial and the secondary seawalls at the north and south end. The walls were immediately repaired by S M Lowe Contracting Ltd, and further repair works were undertaken in mid-August to top-up the secondary seawall to increase the height of the crest. The small rock spurs installed through the mid-section of the sacrificial wall in 2018 appear to be providing some additional protection and have built up a small fillet of cobbles at their base.



Primary and sacrificial bunds rebuilt.

Red Jacks Rating District

A build-up of gravel in the bed and bars of Redjacks Creek below the rail bridge is causing the creek to break-out. The excess material from the gravel bars will be removed and used to top up existing stopbanks along the sides of the creek. This work is due to be undertaken at the end of August.

Punakaiki Rating District

The heavy seas in August caused some material damage to the crest of the seawall but the seaward batter slope generally withstood the impact of the waves. Works are planned to top-up the crest of the seawall where the level has dropped below the original 2005 design level.



Punakaiki Seawall crest damage.

Karamea Rating District

Four rata trees that were located close to the toe of the Karamea River stopbank were removed on 20 August 2019. The trees were felled using a 20 tonne excavator. SM Lowe Contracting Ltd constructed an access track to enable the trucks to cart away the logs and debris. This access track will be utilised when the stopbank upgrade is undertaken during late 2019 or early 2020.

Hokitika Seawall Rating District

Construction of the temporary rock work between the Hampden and Tudor Street groynes commenced on 27 August.

This contract was awarded to Henry Adams Contracting. The works involve placing 5,400T of 3 to 6 tonne rocks at a total price of \$251,000 + GST





Waitangitaona Rating District

MBD Contracting was engaged to carryout stopbank and rock repair work at numerous sites on the Waitangitanoa River.

Extensive damage was caused to the rock protection in the March 2019 floods. A claim will be submitted to our insurer and the Ministry of Civil Defence & Emergency management.

Placement of 1,368 tonnes of rock to structure #10 rock riprap repairs at a cost of \$43,570.80 +GST

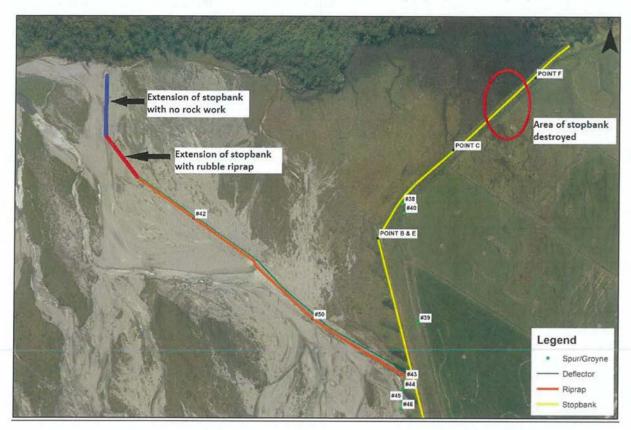
Placement of 2,346 tonnes of rock to structure # 1 to 6 rock riprap repairs at a cost of \$74,720.10 +GST.



Structure #10 rock riprap repair

100m of stopbank was destroyed between Point C and F as shown below. There was no suitable access to this location to carryout repairs, so the extension as shown below was constructed.

Construction of 200m of new stopbank with 110m of rubble rock riprap at a cost of \$27,176.20 +GST





Completed extension of stopbank with rubble riprap

Re-construction of Milton and Others Stopbank- Progress Update: Earthworks on the 710m of new the stopbank has been completed while a further 90m of stopbank has been constructed to a lower level as was the orginal Milton & Others stopbank. 75% of the total volume of rock required has been placed.





The following plant is currently being used onsite:

Arnold Contracting Team

- 1 x 20T Excavator
- 3 x 30T Excavators
- 1 x 50T Excavator
- 1 x 26T Dump Truck
- 1 x 40T Dump Truck
- 1 x 12T Construction Roller
- 1 X D375 Bulldozer

An additional 40T Dump Truck will start work in September to help with the long haulage distance from the current rock recovery site to the new stopbank.

As of 30 August 2019 approximately 50,000T of rock has been recovered and placed into the new stopbank and the temporary diversion channel. Rock recovery from all sources is currently costing approximately \$22.50+GST per tonne.

As of 31 July 2019 \$1,565,053 +GST has been spent on this project. As of 30 August 2019 approximately \$2,000,000 +GST has been spent on this project.

Approximate completion date for this project is 11 October 2019 (weather dependent).

Quarry Rock Movements for the period 1 July 2019 to 30 July 2019

Quarry		Opening Stockpile Balance	Rock Sold	Rock Produced	Closing Stockpile Balance
C	Small/medium	11,943	0	0	11,943
Camelback	Large	3,165	1,899	1,899	3,165
	Small/medium	5,640	0	0	5,640
Whataroa	Large	790	12,915	12,915	790
Blackball		850	0	0	850
Inchbonnie		15,621	14,781	14,781	15,621
Kiwi		0	0	0	0
Miedema		0	0	0	0
Okuru		1,000	0	0	1,000
Whitehorse		1,334	0	0	1,334
Totals		43,866	29,595	29,595	43,866

RECOMMENDATION

That the report is received

Randal Beal

Operations Manager

Prepared for: Council Meeting - 10 September 2019

Prepared by: Robert Mallinson – Corporate Services Manager

Date: 3 September 2019

Subject: Corporate Services Manager's Monthly Report

Financials 1 July to 31 July 2019.

As in previous years, there is no separate Financial Report for the one month to 31 July 2017.

My time over the last four weeks has been committed to finalising the Annual Report.

The next financial report to Council will be for the two months to 31 August 2019 to go to the October 2019 meeting.

Investment Portfolio

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31 July 2019	Major Portfolio
Opening balance 1 July 2019	\$ 10,471,940
Income (July) *1.38%	\$ 141,548
Deposit	
Withdrawal	\$ -
Closing balance 31 July 2019	\$ 10,613,488
Total income year to date to	\$ 141.548

3. Annual Report 2019

As mentioned above my efforts over the last few weeks have been directed at facilitating the Annual Report preparation process.

Where necessary we have taken professional advice to enable significant accounting issues to be dealt with in advance of the audit process.

Professional advice received included:

- Impairment of Milton stop-bank. The \$1.605 million impairment will be written off against the revaluation reserve rather than Council bottom line.
- The Crown 60% contribution for expenditure to 30 June 2019 (less \$146,000 deductible) of \$546,000 is being treated as 2018/19 income.
- If the Insurance payout is confirmed prior to audit sign off, that will also be treated as 2018/19 income.

There is some work still to be completed with regard to Quarry activity and accounting during 2018/19. I am hopeful that can be dealt with over the next few weeks.

I am looking for audit sign off in time for the Annual Report to be adopted at the 8 October 2019 meeting.

RECOMMENDATION

That the report be received.

Robert Mallinson

Corporate Services Manager

Prepared for: Council Meeting – 10 September 2019

Prepared by: Nichola Costley – Manager Strategy and Communications

Date: 29 August 2019

Subject: Submission on the Draft Productivity Commission Report on

Local Government Funding and Finance

Background

The Government asked the Productivity Commission to undertake an inquiry into local government funding and financing and to examine options and approaches for improving the system. The Commission released a draft report in July 2019 to seek feedback on the ideas and recommendations in the report to inform the final version back to the Government.

In the draft report, the Commission found that the current funding and financing framework measures up well against the principles of a good system. The current system, based on rating properties, is simple and economically efficient, compared to alternatives. The Commission recommends that the current system should therefore remain as the foundation of a fit-for-purpose future funding and financing system for local government.

However, the report identified that councils need new tools to help them deal with some specific cost pressures. New funding tools are required in four areas:

- 1. Supplying enough infrastructure to support rapid urban growth;
- 2. Adapting to climate change;
- 3. Coping with the growth of tourism; and
- 4. The accumulation of responsibilities placed on local government by central government.

A submission from this Council was lodged on 29 August 2019. A copy of the submission is attached to this report.

RECOMMENDATION

That Council receives this report.

Nichola Costley

Manager Strategy and Communications



388 Main South Rd, Paroa PO Box 66, Greymouth 7840 New Zealand Telephone (03) 768 0466 Toll free 0508 800 118 www.wcrc.govt.nz

29 August 2019

Productivity Commission PO Box 8036 The Terrace Wellington

By email: info@productivity.govt.nz

Submission on the Draft Report into Local Government Funding and Financing

Thank you for the opportunity to provide comment on the Draft Report into Local Government Funding and Financing. The West Coast Regional Council (the Council) welcomes the work that has gone into this draft report and recognises that funding and financing are significant issues that need to be considered given the pressures facing local government now and into the future. While Council has provided comment on a number of the recommendations set out in the report, our particular areas of concern are in regards to funding are:

- the accumulation of responsibilities placed on local government by central government unfunded mandates; and,
- adapting to climate change.

We have set out our comments on the draft report below:

Recommendation	Council Comment		
Improved decision making			
Recommendation 5.3 The LGA 2002 should be amended to require all local authorities to have an Audit and Risk Committee.	Council questions the value that this would provide, particularly for smaller Councils. Being required to implement and Audit and Risk Committee would result in another unfunded mandate being forced on local government to be paid for by local communities (internal estimates believe that this committee would cost approximately \$15,000 - \$20,000 per year). This Council has seven elected members, with a broad range of skills and knowledge through their own professional experience who can provide much of this analysis already.		
Recommendation 5.7 The LGA should be revised to clarify and streamline the required content of LTPs so as to reduce duplication, ease the compliance costs on councils, and help make them more accessible documents	Any streamlining of the LTP is welcomed provided that the end result is fit for purpose and is easily understandable by our communities.		
Recommendation 5.8 The scrutiny on long-term planning provided by the audit requirements should not be considered a substitute for internal quality	Council would strongly recommend that the scrutiny of the audit requirements be focussed on matters of substance, that where peer review has been acquired that these are		

Recommendation

assurance processes. Councils should have robust quality assurance procedures across their LTP process, including the use of expert review where appropriate.

Council Comment

recognised and adopted, and that audit reviews are undertaken in a timely manner in order to keep costs affordable for our communities. The audit has become a time consuming and resource hungry process, with auditors having increasingly greater influence on the 'presentation' of the final product for consultation. Audit is there to review the substance, not the communications tools and processes. This is a document that should reflect the Council it applies too. Quality assurance and peer review are good practice and are undertaken where required, and while their principles are supported, they should not be enforced when unnecessary.

Future funding and financing arrangements

Recommendation 6.9

The benefit principle and maintaining the integrity of local government autonomy should guide the funding of local government activities. This implies central government should generally limit its funding of local government to where there are national benefits.

Central government should not expect local government to act as its regulatory agent – the two levels of government should seek a regulatory partnership based on mutual respect and an agreed protocol.

Councils are accumulating an ever increasing load of responsibilities on behalf of central government. These unfunded mandates are causing increased pressure on small councils and there are cases whereby additional revenue may need to be directed to assist these Councils to carry out the mandates as required. One such revenue assistance approach could be compensation for Councils that are unable to rate large areas of their regions/districts because the land is non-rateable, such as where the land is national park.

Council agrees that central government should not expect local government to act as its regulatory arm. However, this seems to be happening with increasing frequency. Major changes to policy needs to be robustly informed by a wellresearched Regulatory Impact Statement which critically assesses the impact and gains for a community. The work also needs to consider the issue across areas of government to ensure that the different pieces of legislation and policy deliver the outcomes sought. In the case of the Forestry National Environmental Standard (NES) it was developed over many years with the cost benefit analyses not 'stacking up' until central government shifted the major delivery costs onto local government. The NES delivers few gains for the West Coast region as its focus was addressing issues across the rest of the country, mainly in the North Island. The NES has simply created more bureaucracy in the West Coast region for forest owners for no environmental gain.

Currently Local Government is dealing with a tidal wave of reform and legislative change along with development of new, and alterations to other, national direction tools. The Council is concerned that this legislation drive is not being considered in a holistic manner as the impacts of the different parts of the system under review have a flow on effect elsewhere. Policy and legislative change in isolation could lead to unintended consequences in that pulling one lever may undermine what is being sought in another area. The current National Policy Statement for Freshwater

Recommendation **Council Comment** (NPS) sets national bottom lines for water quality and the overarching goal of maintaining or improving freshwater throughout the country. Our Council, like others, is working with its community via Freshwater Management Unit groups to arrive at an approach to achieve the outcomes sought by the NPS. There is a real risk that this work could be undermined by a national direction that overrides these processes losing the progress that has been achieved to date, and more importantly, disengagement with communities that had invested significant time and resources into the process. Central government, while having the best intentions, does not take into account that there are variations across the country and between regions. Cookie cutter policy may achieve little in one region where there are limited or no pressures on that particular resource resulting in significant time and resource being required to address it. Council recognises that it is challenging to apply workable policy across large areas but believe that it can be achieved. The Partners in Regulation protocol would be beneficial if it was a true collaboration between local and central government, and if it provided funding to alleviate pressure on the tasks pushed down from central government. Recommendation 6.10 Central and local government should strive to Council fully supports this recommendation. As noted in our achieve a more constructive relationship and comments regarding recommendation 6.9, there is effective interface through: significantly more work required in this area to move to a - Input into policy-making processes true partnership. Central government engaging meaningful dialogue with local government Critical to this will be central government recognising the early on in the process of developing new input of the regions and how to apply specific policy regulations broadly. Cooperative approaches to tackling problems while implementing relevant new Council has made several efforts to use regional issues as legislation, regulations or environmental case studies for various policy development processes standards which have not been taken up. This has been unfortunate - The creation of formal and informal and we believe has led to incomplete final policy outcomes. feedback loops to identify problems as they Council believes that potentially, central government is appear, and unable to make quick decisions when required, due to a - The spread of information through the concern of possible precedent setting in situations where system and the sharing of expertise and real change and progress can be, and should be, made. knowledge Equity and affordability Recommendation 7.1

The LGA 2002 should be amended to remove rates differentials and uniform annual general charges. Councils should have five years to implement their removal.

Council questions why the Productivity Commission would believe that removing rates differentials and uniform annual general charges would make rates more affordable.

Council uses two forms of differentials.

Recommendation **Council Comment** 1. Fixed differentials limit the rate take from each of our three districts. These differentials were originally implemented following the removal of revaluation equalisation adjustments. Our differentials are Buller District - 31%, Grey District - 39% and Westland District -30%. These differentials are quite closely supported by capital value and population data across the three areas (albeit the capital value data may be up to three years old). If forced to do away with these differentials, Council would see swings in the comparative share of total general rate liability between the three areas 'year-byyear' depending on what happened at each three yearly revaluation. 2. Council has 15 separate rating areas for river, drainage and coastal protection, where targeted rates are collected across different classes of land to recognise 'degrees of benefit'. Class A may have a differential of 100, Class B 80, Class C 60 etc. If differentials were prohibited then Council would be unable to apply the benefiters principle appropriately. The removal of the UAGC would create a significant impact at the higher capital value end of the scale. All ratepayers receive the same baseline level of service from the Council and should pay a similar amount. Those ratepayers who then require additional services should pay for those through user chargers or targeted rate. Recommendation 7.6 The Government should phase out the Rates Rates in areas with small rating bases, pockets of high Rebate Scheme over a defined period, such as deprivation, high percentage of ageing population and with five years, from when an effective national a large proportion of ratepayers on fixed income can have Rates Postponement Scheme is in place. In the issues with rates affordability. The rates rebate should be meantime, the current income abatement available to anyone whose ability to pay is compromised by thresholds and maximum payments should be a low income. Means testing the rebate is sound practice. maintained. Council does not support a national rates postponement scheme as this would put even more pressure on small Councils with low rating bases and could have a significant negative affect on cashflow. Adapting to climate change Recommendation 8.1 The Government and local government should Council agrees that central and local government need to work together to establish centres of work together on this. However, Council does not see a knowledge and guidance about climate requirement for two centres as these can easily become adaptation. One should be an up to date disjointed losing the connections between the science and source of advice on science and data while

another should provide advice on policy,

planning, risk management, legal issues and

engagement.

the application. Central government needs to recognise

that local government is at the front line in tackling the

effects of climate change, and ensure that they are closely

involved throughout all of this work so that any implementation tools are practical and fit for purpose.

Recommendation	Council Comment
	The Risk Agency is a crucial step in dealing with the various natural hazards New Zealand faces in a more structured manner. In particular the ability to effectively plan and deal with natural hazards before they occur is something that central government need to provide leadership and guidance on in consultation with local government. Franz Josef is a living example of where an effective central and local government partnership is required to find the best solution for the community with a long term focus. The lens we look through is typically an election cycle. This needs to change to a 50-100 year timeframe to effectively support our communities.
Recommendation 8.2 The Government should review existing legislation and policy to ensure that considerations about climate change	Council supports aligning legislation to ensure consistency, efficiency and clarity.
adaptation are integrated and aligned within legislation and policy	Climate change is an issue that should not be siloed into a corner of thinking, the same as natural hazard risk. When undertaking any policy work, all risks should be assessed using the best information available. In the case of climate change, West Coast communities are impacted by various
	natural hazards throughout the region. Climate change is likely to make some of these hazards worse, for example coastal erosion, and in some cases flood risk through more frequent storm events. However, climate change should be included in policy work in addition to all the other risks that are investigated. Climate change should cut across the work Council undertakes on behalf of the community. Using the best information available across the hazardscape will enable better decision making.
Recommendation 8.3 National and local authorities should adopt flexible and anticipatory approaches to adaptation — any funding should be conditional on the use of such approaches.	This is not always possible as some risks have already manifested themselves and local and central government are 'playing catch-up'. Working with communities to put in place true adaptation processes takes time. As such, an anticipatory approach should be considered with caution.
Recommendation 8.4 The Government should provide legal frameworks that give Councils more backing to make land use and investment decisions that are appropriate to constantly changing climate risks.	Previous attempts to address hazards more widely with local planning instruments have led to lengthy, and unsuccessful, court processes (Franz Josef Alpine Fault Avoidance Zone — Westland District Plan). Strong government direction through legislation would assist in this space to make decisions post event quickly (for example where flooding or coastal inundation have seriously impacted properties). Being able to do this while properties are still insurable would allow a property owner to take their insurance pay-out and rebuild in an alternative, and safer, location. Insurance will only be available in some locations for a finite time, and for a number of events. This may help alleviate greater long term costs on local and central government.

Recommendation

Recommendation 8.6

The government should create a new agency and a local government resilience fund. The agency should work with at-risk councils and co-fund the redesign and possible relocation and rebuilding of wastewater and stormwater infrastructure when it is no longer viable.

The new agency should assist regional councils and communities to work out the best way to lessen flood risk from rivers. This could include moving to a new, more sustainable and best-practice paradigm of giving rivers room and developing multiple innovative uses of river corridors.

Council Comment

Council supports the intent but does not believe it needs a third agency to provide this. These functions could be carried out by the agency referred to in recommendation 8.1.

A unique opportunity presented itself following the March 2019 storm event on the West Coast which saw the Milton and Others stopbank washed away and the south side of the Waiau River inundated. Council has been working with the Franz community and a number of other stakeholders to consider a viable future for the Franz Josef township. Being able to relax the river protection on the south side has been a recommendation from engineers for many years. The flood event was an opportunity to consider a buyout option for those properties, utilising insurance payouts, and providing a long time solution. Concerns around precedent setting and an inability to make a quick decision by central government has led to landowners rebuilding the flood protection and the status quo remains with no firm or robust plan of action for the wider area for the future.

Thank you for the opportunity to provide comment on the draft report. If you have any questions about the commentary provided please contact me.

Yours sincerely

Michael Meehan

Chief Executive Officer

West Coast Regional Council

Prepared for: Council Meeting- 10 September 2019

Prepared by: Andrew Robb – Chairman

Date: 30 August 2019

Subject: CHAIRMAN'S REPORT

Meetings Attended:

• I attended the Joint Committee meeting for CDEM on 20 August.

- I attended the Mayors, Chairs and iwi forum on 20 August.
- I attended the Grey FMU meeting on 27 August.
- I attended a meeting on 29 August to discuss engineering options for Lower Cobden.
- I attended the Regional Sector Group meeting in Wellington on 30 August.
- I will be attending the Te Tai o Poutini Committee meeting on 9 September.

RECOMMENDATION

That this report be received.

Andrew Robb

Chairman

Prepared for: Council Meeting- 10 September 2019
Prepared by: Michael Meehan – Chief Executive

Date: 30 August 2019

Subject: CHIEF EXECUTIVE'S REPORT

Meetings Attended:

- I attended the Joint Committee meeting for CDEM on 20 August.
- I attended the Mayors, Chairs and iwi forum on 20 August.
- I took part in the Consultation on the NZ Biodiversity Strategy on 21 August.
- I attended a meeting on 29 August to discuss engineering options for Lower Cobden.

RECOMMENDATION

That this report be received.

Michael Meehan

Chief Executive

To: Chairperson

West Coast Regional Council

I move that the public be excluded from the following parts of the proceedings of this meeting, namely, $\boldsymbol{\cdot}$

Agenda Item No. 8.

25 – 27	8.1	Confirmation of Confidential Minutes 13 August 2019

- 8.2 Overdue Debtors Report (to be tabled)
- 8.3 Response to Presentation (if any)
- 8.4 In Committee Items to be Released to Media

Item No.	General Subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under section 7 of LGOIMA for the passing of this resolution.
8. 8.1	Confirmation of Confidential Minutes 13 August 2019		Clause 7 subclause 2 (a)
8.2	Overdue Debtors Report (to be tabled)		Clause 7 subclause 2 (a)
8.3	Response to Presentation (if any)		Clause 7 subclause 2 (i)
8.4	In Committee Items to be Released to Media		Clause 7 subclause 2 (i)

I also move that:

- Michael Meehan
- Robert Mallinson
- Randal Beal
- Hadley Mills
- Heather McKay
- Nichola Costley

be permitted to remain at this meeting after the public has been excluded, because of their knowledge on the subject. This knowledge, which will be of assistance in relation to the matter to be discussed.

The Minutes Clerk also be permitted to remain at the meeting.